

**Spring Lake Community  
Development District**

**FINANCIAL STATEMENTS**

**September 30, 2015**



**CRI** CARR  
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**Spring Lake Community Development District**  
**Table of Contents**  
**September 30, 2015**

	<u>PAGE</u>
<b>REPORT</b>	
Independent Auditors' Report	1
<b>FINANCIAL STATEMENTS</b>	
Management's Discussion And Analysis (required supplemental information)	3
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	8
Statement of Activities	9
Fund Financial Statements	
Balance Sheet – Governmental Funds	10
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	11
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	12
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	13
Notes to Financial Statements	14
Required Supplemental Information (other than MD&A)	
Budget to Actual Comparison Schedule - General Fund	23
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	24
Management Letter	26
Attestation Report on Compliance with Section 218.415 Florida Statutes	28



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## **INDEPENDENT AUDITORS' REPORT**

To the Board of Supervisors  
Spring Lake Community Development District  
Hillsborough County, Florida

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities and each major fund of Spring Lake Community Development District (hereinafter referred to as "District"), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December XX, 2016, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida  
December 12, 2016



## **Management's Discussion And Analysis**

## Spring Lake Community Development District Management's Discussion and Analysis

Our discussion and analysis of the Spring Lake Community Development District's financial performance provides an overview of the District's financial activities for the fiscal year ended September 30, 2015. Please read it in conjunction with the District's financial statements, which begin on page 8.

### FINANCIAL HIGHLIGHTS

- At September 30, 2015, the assets of the District exceed its liabilities by approximately \$105,000.
- During the fiscal year ended September 30, 2015, the District acquired approximately \$2.8 million of infrastructure and other improvements, and incurred approximately \$282,000 of interest expenditures.
- During the fiscal year ended September 30, 2015, the District received contributions from the Developer totaling approximately \$202,000, \$145,000, and \$520,000 for operations and maintenance, debt service, and infrastructure additions, respectively.

### USING THE ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities on pages 8–9 provide information about the activities of the District as a whole and present a longer-term view of the District's finances. Fund financial statements start on page 10. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds.

#### ***Reporting the District as a Whole***

Our analysis of the District as a whole begins on page 4. One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and related changes during the current year. You can think of the District's net position – the difference between assets and liabilities – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors; however, such as changes in the District's assessment base and the condition of the District's infrastructure, to assess the overall health of the District.

## Spring Lake Community Development District Management's Discussion and Analysis

### **Reporting the District's Most Significant Funds**

Our analysis of the District's major funds begins on page 5. The fund financial statements begin on page 10 and provide detailed information about the most significant funds – not the District as a whole. Some funds are required to be established by State law and by bond covenants. All of the District's funds are governmental fund-types.

- *Governmental funds* – All of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

### THE DISTRICT AS A WHOLE

The following table reflects the condensed Statement of Net Position and is compared to the prior year.

<i>September 30,</i>	<b>2015</b>	<b>2014</b>	<b>Change</b>
<b>Assets</b>			
Current and other assets	\$ 616,991	\$ 2,827,421	\$ (2,210,430)
Capital assets, net	6,577,730	3,824,012	2,753,718
<b>Total assets</b>	<b>\$ 7,194,721</b>	<b>\$ 6,651,433</b>	<b>\$ 543,288</b>
<b>Liabilities</b>			
Current liabilities	\$ 264,214	\$ 75,849	\$ 188,365
Other liabilities	6,825,289	6,927,868	(102,579)
<b>Total liabilities</b>	<b>7,089,503</b>	<b>7,003,717</b>	<b>85,786</b>
<b>Deferred inflows of resources</b>			
Deferred revenue	-	12,182	(12,182)
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>12,182</b>	<b>(12,182)</b>
<b>Net position</b>			
Net investment in capital assets	122,897	(294,950)	417,847
Restricted for:			
Capital projects	-	31	(31)
Unrestricted	(17,679)	(69,547)	51,868
<b>Total net position (deficit)</b>	<b>105,218</b>	<b>(364,466)</b>	<b>469,684</b>
<b>Total liabilities, deferred inflows of resources, and net position</b>	<b>\$ 7,194,721</b>	<b>\$ 6,651,433</b>	<b>\$ 543,288</b>

For more detailed information, see the accompanying Statement of Net Position.

## Spring Lake Community Development District Management's Discussion and Analysis

During the fiscal year ended September 30, 2015, total assets and liabilities increased by approximately \$543,000 and \$86,000, respectively. The increase in assets is primarily a result of contributions from the Developer for the purchase of infrastructure improvements. The increase in liabilities is primarily due to the increase in accrued interest payable, as the Series 2014 Bonds were issued in the latter part of the prior fiscal year.

The following schedule compares the Statement of Activities for the current and previous fiscal year.

<i>Year ended September 30,</i>	<b>2015</b>	<b>2014</b>	<b>Change</b>
<b>Revenues:</b>			
Program revenues:			
Charges for services	\$ 143,653	\$ 80,052	\$ 63,601
Grants and contributions	867,178	36	867,142
<b>Total revenues</b>	<b>1,010,831</b>	<b>80,088</b>	<b>930,743</b>
<b>Expenses:</b>			
General government	59,271	78,297	(19,026)
Maintenance and operations	114,479	1,755	112,724
Bond issue costs	-	294,446	(294,446)
Interest	367,397	70,056	297,341
<b>Total expenses</b>	<b>541,147</b>	<b>444,554</b>	<b>96,593</b>
Change in net position	469,684	(364,466)	834,150
Net position (deficit), ending	(364,466)	-	(364,466)
<b>Net position (deficit), ending</b>	<b>\$ 105,218</b>	<b>\$ (364,466)</b>	<b>\$ 469,684</b>

For more detailed information, see the accompanying Statement of Activities.

Revenues and expenses increased approximately \$931,000 and \$97,000, respectively, from the prior year. The increase in both revenues and expenses is a result of the issuance of the Series 2014 Bonds in the prior fiscal year, which resulted in debt service assessments and debt service interest payments in the current fiscal year. The overall result was a \$469,684 increase in net position for fiscal year 2015.

### THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds (as presented in the balance sheet on page 10) reported a combined fund balance of approximately \$611,000, which is a decrease from last year's balance that totaled approximately \$2.8 million. Significant transactions are discussed below.

- During the fiscal year ended September 30, 2015, the District acquired infrastructure and other improvements of approximately \$2.8 million, and incurred approximately \$282,000 of interest expenditures.

## Spring Lake Community Development District Management's Discussion and Analysis

- During the fiscal year ended September 30, 2015, the District received contributions from the Developer totaling approximately \$202,000, \$145,000, and \$520,000 for operations and maintenance, debt service, and infrastructure additions, respectively.

### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At September 30, 2015, the District had approximately \$6.6 million invested in capital assets. This amount represents an increase of approximately \$2.8 million over the fiscal year 2014 total. A listing of capital assets by major category for the current and prior year follows:

<i>September 30,</i>	<b>2015</b>	<b>2014</b>	<b>Change</b>
Capital assets not being depreciated	\$ 6,577,730	\$ 3,824,012	\$ 2,753,718
Net capital assets	\$ 6,577,730	\$ 3,824,012	\$ 2,753,718

More information about the District's capital assets is presented in Note 4 to the financial statements.

#### **Debt**

At September 30, 2015, the District had approximately \$7 million of bonds outstanding, which remained unchanged from the fiscal year 2014 total. A listing of debt amounts outstanding for the current and prior year is as follows:

<i>September 30,</i>	<b>2015</b>	<b>2014</b>	<b>Change</b>
Special Assessment Bonds:			
Series 2014	\$ 7,000,000	\$ 7,000,000	\$ -

More information about the District's long-term debt is presented in Note 5 to the financial statements.

### GOVERNMENTAL FUNDS BUDGETARY HIGHLIGHTS

An Operating budget was established by the governing board for the District pursuant to the requirements of Florida Statutes. The budget to actual comparison for the General Fund, including the original budget and final adopted budget, is shown at page 23.

The District experienced an unfavorable variance in revenues and a favorable variance in expenses as compared to the budget in the amount of \$62,509 and \$124,425, respectively. The variance in revenues and expenditures occurred primarily due to anticipated budgeted operating expenditures that were not incurred during the year and the related impact on developer contributions.



## **Spring Lake Community Development District Management's Discussion and Analysis**

### **FUTURE FINANCIAL FACTORS**

Spring Lake Community Development District is an independent special district that operates under the provisions of Chapter 190, Florida Statutes. The District operates under an elected Board of Supervisors, which establishes policy and sets assessment rates. Assessment rates for fiscal year 2016 were established to provide for the operations of the District as well as the necessary debt service requirements.

### **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of the District's finances. If you have questions about this report or need additional financial information, contact the Spring Lake Community Development District's management company, Meritus Districts at 2005 Pan AM Circle, Suite 120, Tampa, Florida 33607.



# **Basic Financial Statements**

**Spring Lake Community Development District  
Statement of Net Position**

<i>September 30,</i>	<b>2015</b>
	<b>Governmental Activities</b>
<b>Assets</b>	
Cash and cash equivalents	\$ 85,673
Investments	512,070
Assessments receivable	8,299
Prepaid expenses	10,949
Capital assets:	
Not being depreciated	6,577,730
<b>Total assets</b>	<b>7,194,721</b>
<b>Liabilities</b>	
Accounts payable	6,211
Accrued interest payable	153,003
Non-current liabilities:	
Due within one year	105,000
Due in more than one year	6,825,289
<b>Total liabilities</b>	<b>7,089,503</b>
<b>Net position</b>	
Net investment in capital assets	122,897
Unrestricted	(17,679)
<b>Total net position</b>	<b>\$ 105,218</b>

*The accompanying notes are an integral part of these financial statements.*

## Spring Lake Community Development District Statement of Activities

Year ended September 30,

2015

Functions/Programs	Expenses	Charges for Services	<u>Program Revenues</u>		Governmental Activities	Net (Expense) Revenue and Changes in Net Position
			Operating Grants and Contributions	Capital Grants and Contributions		
Primary government:						
Governmental activities:						
General government	\$ (59,271)	\$ 11,398	\$ 68,994	\$ -	\$	21,121
Maintenance and operations	(114,479)	22,016	133,258	-		40,795
Interest	(367,397)	110,239	145,266	519,660		407,768
Total governmental activities	\$ (541,147)	\$ 143,653	\$ 347,518	\$ 519,660		469,684
<u>Net position (deficit) - beginning of year</u>						<u>(364,466)</u>
<u>Net position - end of year</u>						<u>\$ 105,218</u>

*The accompanying notes are an integral part of these financial statements.*

**Spring Lake Community Development District  
Balance Sheet – Governmental Funds**

September 30,

2015

	General	Debt Service	Capital Projects Fund	Total Governmental Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 85,673	\$ -	\$ -	\$ 85,673
Investments	-	512,067	3	512,070
Assessments receivable	8,299	-	-	8,299
Prepaid expenditures	10,949	-	-	10,949
Due from other funds	-	36,794	-	36,794
<b>Total assets</b>	<b>\$ 104,921</b>	<b>\$ 548,861</b>	<b>\$ 3</b>	<b>\$ 653,785</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>				
<b>Liabilities</b>				
Accounts payable	\$ 6,211	\$ -	\$ -	\$ 6,211
Due to other funds	36,794	-	-	36,794
<b>Total liabilities</b>	<b>43,005</b>	<b>-</b>	<b>-</b>	<b>43,005</b>
<b>Fund balances</b>				
Nonspendable	10,949	-	-	10,949
Restricted for debt service	-	548,861	-	548,861
Restricted for capital projects	-	-	3	3
Unassigned	50,967	-	-	50,967
<b>Total fund balances</b>	<b>61,916</b>	<b>548,861</b>	<b>3</b>	<b>610,780</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 104,921</b>	<b>\$ 548,861</b>	<b>\$ 3</b>	<b>\$ 653,785</b>

*The accompanying notes are an integral part of these financial statements.*

**Spring Lake Community Development District  
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of  
Net Position**

<u>September 30,</u>	<u>2015</u>
Total fund balances, governmental funds	\$ 610,780
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund financial statements.	6,577,730
Liabilities not due and payable from current resources, including accrued interest, are not reported in the fund financial statements.	(7,083,292)
<u>Total net position - governmental activities</u>	<u>\$ 105,218</u>

*The accompanying notes are an integral part of these financial statements.*

**Spring Lake Community Development District**  
**Statement of Revenues, Expenditures and Changes in Fund Balances –**  
**Governmental Funds**

*Year ended September 30,*

**2015**

	General	Debt Service	Capital Projects Fund	Total Governmental Funds
<b>Revenues</b>				
Assessments	\$ 33,414	\$ 110,239	\$ -	\$ 143,653
Developer contributions	202,252	145,217	519,611	867,080
Interest	-	49	49	98
<b>Total revenues</b>	<b>235,666</b>	<b>255,505</b>	<b>519,660</b>	<b>1,010,831</b>
<b>Expenditures</b>				
Current:				
General government	59,271	-	-	59,271
Maintenance and operations	114,479	-	-	114,479
Debt service:				
Interest	-	281,525	-	281,525
Capital outlay	-	-	2,753,718	2,753,718
<b>Total expenditures</b>	<b>173,750</b>	<b>281,525</b>	<b>2,753,718</b>	<b>3,208,993</b>
Excess (deficit) of revenues over expenditures	61,916	(26,020)	(2,234,058)	(2,198,162)
<b>Other Financing Sources (Uses)</b>				
Transfers in	-	99,476	-	99,476
Transfers out	-	-	(99,476)	(99,476)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>99,476</b>	<b>(99,476)</b>	<b>-</b>
Net change in fund balances	61,916	73,456	(2,333,534)	(2,198,162)
Fund balances, beginning of year	-	475,405	2,333,537	2,808,942
<b>Fund balances, end of year</b>	<b>\$ 61,916</b>	<b>\$ 548,861</b>	<b>\$ 3</b>	<b>\$ 610,780</b>

*The accompanying notes are an integral part of these financial statements.*

**Spring Lake Community Development District  
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund  
Balances of Governmental Funds to the Statement of Activities**

<i>Year ended September 30,</i>	<b>2015</b>
Net change in fund balances - governmental fund	\$ (2,198,162)
Capital outlay, reported as expenditures in the governmental funds, is shown as capital assets on the Statement of Net Position.	2,753,718
Amortization of bond original issue is not recognized in the governmental fund statements but is reported as an expense in the Statement of Activities.	(2,421)
The change in accrued interest between the current and prior year is recorded on the Statement of Activities but not on the fund financial statements.	(83,451)
Change in net position of governmental activities	\$ 469,684

*The accompanying notes are an integral part of these financial statements.*

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 1: NATURE OF ORGANIZATION

The Spring Lake Community Development District (the “District”) was established on January 23, 2007 becoming effective on January 25, 2007 pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes, by Ordinance 07-01 enacted by the Board of County Commissioners of Hillsborough County. The District has, among other things, the power to manage basic services for community development, power to borrow money and issue bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure. The boundaries of the District include approximately 339 acres, of which approximately 240 acres are developed.

The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of certain infrastructure necessary for community development within the District. The District has the authority to borrow money and issue bonds, and to assess and levy non-ad valorem assessments for the financing and delivery of capital infrastructure.

The District is governed by a Board of Supervisors (“Board”), which is comprised of four members and one vacant seat. The current Supervisors have been elected by qualified electors residing within the District. All four supervisors are affiliated with the Developer of the District, OK Rhodine Road, LLC. The Board of Supervisors of the District exercise all powers granted to the District pursuant to Chapter 190, Florida Statutes.

The Board has the final responsibility for:

1. Assessing and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

In evaluating how to define the government, for financial reporting purposes, management has considered all potential component units. The decision to include or exclude a potential component unit in the reporting entity was made by applying the criteria set forth by Generally Accepted Accounting Principles (GAAP) as defined by the Governmental Accounting Standards Board (GASB) in statements No. 14 and No. 61. Based on the foregoing criteria, no potential component units were found.

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the District conform to GAAP as applicable to governments in accordance with those promulgated by GASB. The following is a summary of the more significant policies:

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### ***Government-wide and Fund Financial Statements***

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by assessments, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The business-type activities are reported separately in government-wide financial statements; however, at September 30, 2015, the District did not have any significant business-type activities. Therefore, no business-type activities are reported. Assessments and other items not properly included as program revenues (i.e., charges to customers or applicants who purchase, use, or directly benefit from goods or services) are reported as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### ***Measurement Focus, Basis of Accounting and Basis of Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and other similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Developer contributions and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

General Fund – The General Fund is the primary operating fund of the District. It is used to account for all financial resources except those required to be accounted for in other funds.

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

Capital Projects Fund – The Capital Projects Fund accounts for the financial resources to be used in the acquisition or construction of major infrastructure within the District.

For the year ended September 30, 2015, the District does not report any proprietary funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use in the governmental fund financial statements, it is the government's policy to use committed resources first, followed by assigned resources, then unassigned resources as needed.

#### ***Cash, Deposits and Investments***

The District maintains deposits with "Qualified Public Depositories" as defined in Chapter 280, Florida Statutes. All Qualified Public Depositories must place with the Treasurer of the State of Florida securities in accordance with collateral requirements determined by the State's Chief Financial Officer. In the event of default by a Qualified Public Depository, the State Treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories.

Under this method, all the District's deposits are fully insured or collateralized at the highest level of security as defined by GASB, Statement Number 40, *Deposits and Investment Disclosures (An Amendment of GASB, Statement Number 3)*.

The District is authorized to invest in financial instruments as established by Section 218.415, Florida Statutes. The authorized investments include among others direct obligations of the US Treasury; the Local Government Surplus Trust Funds as created by Section 218.405, Florida Statutes; SEC registered money market funds with the highest credit quality rating from a nationally recognized rating agency; and interest-bearing time deposits or savings accounts in authorized financial institutions.

#### ***Estimates***

The preparation of financial statements in accordance with accounting principles generally accepted in the U.S. requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### ***Capital Assets***

Capital assets, which include primarily infrastructure assets (e.g., roads, sidewalks, water management systems and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial/individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost and estimated historical cost if purchased or constructed. Donated assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government are depreciated using the straight-line method over the estimated useful lives. Estimated useful lives for financial reporting purposes are as follows:

<u>Asset</u>	<u>Years</u>
Stormwater management	50
Recreational area	30
Other	30

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

#### ***Long-Term Obligations***

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line or effective interest method. Bonds payable are reported net of these premiums or discounts. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current period expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### ***Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of financial position will sometimes include a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District does not have any of this type of item at September 30, 2015.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District does not have any of this type of item at September 30, 2015.

#### ***Fund Equity***

Net position in the government-wide financial statements represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources and is categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents assets related to infrastructure and property, plant and equipment, net of any related debt. Restricted net position represents the portion of net position restricted by the District's bond covenants.

Governmental fund equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned, or unassigned. Nonspendable fund balance cannot be spent because of its form. Restricted fund balance has limitations imposed by creditors, grantors, or contributors or by enabling legislation or constitutional provisions. Committed fund balance is a limitation imposed by the District board through approval of resolutions. Assigned fund balance is a limitation imposed by a designee of the District board. Unassigned fund balance in the General Fund is the net resources in excess of what can be properly classified in one of the above four categories. Negative unassigned fund balance in other governmental funds represents excess expenditures incurred over the amounts restricted, committed, or assigned to those purposes.

#### ***Budgets***

The District is required to establish a budgetary system and an approved annual budget. Annual budgets are legally adopted on a basis consistent with GAAP for the General Fund. Any revision to the budget must be approved by the District Board. The budgets are compared to actual expenditures. In instances where budget appropriations and estimated revenues have been revised during the year, budget data presented in the financial statements represent final authorization amounts.

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- B. A public hearing is conducted to obtain comments.
- C. Prior to October 1, the budget is legally adopted by the District Board.
- D. All budget changes must be approved by the District Board.
- E. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

### NOTE 3: INVESTMENTS

All investments held at September 30, 2015 are reported at fair value, which approximates amortized cost. Values for most of the District's investments are based on quoted market prices or amounts determined by the issuer.

The following is a summary of the District's investments:

<u>September 30,</u>	<u>2015</u>	<u>Credit Risk</u>	<u>Maturities</u>
Short-term Money Market Funds	\$ 512,070	S&P AAAM	21 days
<u>Total investments</u>	<u>\$ 512,070</u>		

*Custodial credit risk* – For an investment, custodial credit risk is the risk that the District will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. The District has no formal policy for custodial risk. At September 30, 2015, none of the investments listed above are exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

*Concentration risk* – The District's investment policy requires diversification, but does not specify limits on types of investments.

*Interest rate risk* – The District does not have a formal policy for addressing interest rate risk; however, investments are made with discretion, to seek reasonable returns, preserve capital, and in general, avoid speculative investments. The District manages its exposure to declines in fair values from interest rate changes by reviewing the portfolio on an ongoing basis for changes in effective yield amounts.

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 4: CAPITAL ASSETS

The following is a summary of changes in the capital assets for the year ended September 30, 2015:

	Beginning Balance	Additions	Transfers and Conveyances	Ending Balance
<b>Governmental Activities:</b>				
<i>Capital assets not being depreciated</i>				
Infrastructure under construction	\$ 3,824,012	\$ 2,753,718	\$ -	\$ 6,577,730
Total capital assets, not being depreciated	3,824,012	2,753,718	-	6,577,730
Governmental activities capital assets, net	\$ 3,824,012	\$ 2,753,718	\$ -	\$ 6,577,730

The total projected cost of the infrastructure improvements has been estimated at \$17.4 million, of which approximately \$6.1 million is expected to be financed with the proceeds from the issuance of the 2014 bonds with the remainder to be funded by the Developer or additional bond issues. Certain improvements are expected to be conveyed to other governmental entities.

### NOTE 5: BONDS PAYABLE

On July 16, 2014, the District issued \$7,000,000 of Special Assessments Bonds, Series 2014 consisting of \$1,310,000 Term Series 2014 Bonds, \$2,125,000 Term Series 2014 Bonds, and \$3,565,000 Term Series 2014 Bonds with interest rates of 4.75%, 5.125%, and 5.50%, respectively. The bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest is paid semiannually on each May 1 and November 1. Principal payments on the Serial Series 2014 Bonds are made serially commencing on November 1, 2015 through November 1, 2044.

Long-term liability activity for the year ended September 30, 2015, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<i>Governmental Activities</i>					
Bonds Payable:					
Series 2014	\$ 7,000,000	\$ -	\$ -	\$ 7,000,000	\$ 105,000

The balance of the long-term bonds at September 30, 2015 is summarized as follows:

<i>September 30,</i>	<b>2015</b>
Bond principal balance	\$ 7,000,000
Less unamortized bond discount	(69,711)
	<u>\$ 6,930,289</u>

## Spring Lake Community Development District Notes to Financial Statements

### NOTE 5: BONDS PAYABLE (Continued)

At September 30, 2015, the scheduled debt service requirements on long-term debt were as follows:

<i>Year Ending September 30,</i>	<b>Principal</b>	<b>Interest</b>	<b>Total Debt Service</b>
2016	\$ 105,000	\$ 364,713	\$ 469,713
2017	110,000	359,606	469,606
2018	115,000	354,263	469,263
2019	120,000	348,681	468,681
2020	125,000	342,863	467,863
2021 - 2025	735,000	1,615,275	2,350,275
2026 - 2030	930,000	1,410,363	2,340,363
2031 - 2035	1,195,000	1,139,891	2,334,891
2037 - 2040	1,545,000	777,563	2,322,563
2041 - 2045	2,020,000	290,123	2,310,123
	<b>\$ 7,000,000</b>	<b>\$ 7,003,341</b>	<b>\$ 14,003,341</b>

The Bond Indenture requires that the District maintain adequate funds in the reserve account to meet the debt service reserve requirement as defined in the Indenture. The requirement has been met for the fiscal year ended September 30, 2015.

The Bond Indenture has certain restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agreed to levy special assessments in annual amounts adequate to provide payment of debt service and to meet reserve requirements. The District is in compliance with the requirements of the Bond Indenture.

### NOTE 6: RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District maintains commercial insurance coverage to mitigate the risk of loss. Coverage may not extend to all situations. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. As of September 30, 2015, no claims have been filed against this commercial coverage.

## Spring Lake Community Development District Notes to Financial Statements

### **NOTE 7: MANAGEMENT COMPANY**

The District has contracted with a management company to perform management advisory services, which include financial and accounting advisory services. Certain employees of the management company also serve as officers (Board appointed non-voting positions) of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, and other administrative costs.

### **NOTE 8: RELATED PARTY TRANSACTIONS**

A significant portion of the District's activity is dependent upon the continued involvement of the Developer, OK Rhodine Road, LLC, the loss of which could have a material adverse effect on the District's operations.

The Developer has agreed to fund the general operations of the District. For the year ended September 30, 2015, the Developer contributed approximately \$202,000, \$145,000 and \$520,000 for operations and maintenance, debt service, and infrastructure additions, respectively.

### **NOTE 9: INTERFUND BALANCES AND TRANSFERS**

At September 30, 2015, the General Fund owed the Debt Service Fund \$36,794. The outstanding balance resulted primarily from the time lag between the dates that certain assessments were received in the General Fund and the date the debt service portion was transferred to the Debt Service Fund.

During the year ended September 30, 2015, the Capital Projects Fund transferred \$99,476 to the Debt Service Fund, which represents capital interest funds that were utilized to make the first schedule debt service interest payment on May 1, 2015.



**Required Supplemental Information  
(Other Than MD&A)**

**Spring Lake Community Development District  
Budget to Actual Comparison Schedule – General Fund**

<i>Year ended September 30,</i>	<b>2015</b>		
	<b>Original and Final Budget</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget</b>
<b>Revenues</b>			
Assessments	\$ 298,175	\$ 33,414	\$ (264,761)
Developer contributions	-	202,252	202,252
<b>Total revenues</b>	<b>298,175</b>	<b>235,666</b>	<b>(62,509)</b>
<b>Expenditures</b>			
General government	98,675	59,271	39,404
Maintenance and operations	199,500	114,479	85,021
<b>Total expenditures</b>	<b>298,175</b>	<b>173,750</b>	<b>124,425</b>
<b>Excess of revenues over expenditures</b>	<b>\$ -</b>	<b>\$ 61,916</b>	<b>\$ 61,916</b>



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Supervisors  
Spring Lake Community Development District  
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Spring Lake Community Development District (hereinafter referred to as the "District"), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 12, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida  
December 12, 2016



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## MANAGEMENT LETTER

To the Board of Supervisors  
Spring Lake Community Development District  
Hillsborough County, Florida

### Report on the Financial Statements

We have audited the financial statements of the Spring Lake Community Development District ("District") as of and for the fiscal year ended September 30, 2015, and have issued our report thereon dated December 12, 2016.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

### Other Reports

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in these reports, which are dated December 12, 2016, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The information required is disclosed in the notes to the financial statements.

## **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

## **Annual Financial Report**

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, requires that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the District for the fiscal year ended September 30, 2015, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2015. In connection with our audit, we determined that these two reports were in agreement.

## **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida  
December 12, 2016



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## **INDEPENDENT ACCOUNTANT'S REPORT**

To the Board of Supervisors  
Spring Lake Community Development District  
Hillsborough County, Florida

We have examined Spring Lake Community Development District's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2015. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2015.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida  
December 12, 2016